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Message Text

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53
ACTION IO-11

INFO OCT-01 ARA-06 IOE-00 ISO-00 SSO-00 NSCE-00 USIE-00

INRE-00 OIC-02 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 ACDA-05 EB-07

NRC-05 OES-03 FEAE-00 EUR-12 NEA-10 SAJ-01 /103 W
---------- 027088
O R 191734Z FEB 76
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 6590
INFO USMISSION IAEA VIENNA IMMEDIATE
AMEMBASSY BRASILIA IMMEDIATE
AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION USBERLIN
AMCONSUL RIO DE JANEIRO
ERDA GERMANTOWN

C O N F I D E N T I A L BONN 02860

E.O. 11652: GDS
TAGS: TECH, PARM, IAEA, PFOR, GW, BR, WB, UR
SUBJECT: FRG/IAEA/BRAZIL TRILATERAL SAFEGUARDS
AGREEMENT

REF: A. BONN 02744(NOTAL); B. BONN 02670; C. IAEA
VIENNA 1212

1. SUMMARY: DURING TOUR D'HORIZON COVERING SEVERAL CURRENT TOPICS IN NUCLEAR AFFAIRS (SEE SEPTELS), SENIOR OFFICIAL FRG FOREIGN OFFICE MENTIONED TO EMBASSY'S ECON/COMM MINISTER THAT USG HAD BEEN SLOW IN OFFERING ITS SUPPORT TO COUNTER SOVIETS MANEUVERS SEEKING TO DELAY CONSIDERATION OF SUBJECT AGREEMENTS IN FEBRUARY MEETING OF IAEA/BG. FONOFF OFFICIAL SAID THAT
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FRG AMBASSADOR VON STADEN WILL CALL ON GEORGE VEST, PM,

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ON FEBRUARY 19 OR FEBRUARY 20 TO MAKE SAME POINT. IN GERMAN VIEW, WEST BERLIN WAS THE MOST IMPORTANT POINT AT ISSUE. OTHER DETAILS WERE MINOR AND COULD BE EASILY ADJUSTED. END SUMMARY.

2. EMBASSY ECON/COMM MINISTER, ACCOMPANIED BY SCIENCE COUNSELOR, CALLED ON MINISTERALDIREKTOR LAUTENSCHLAGER, ASSISTANT SECRETARY FOR ECONOMIC AFFAIRS, FRG FOREIGN OFFICE, TO REVIEW STATUS OF SEVERAL NUCLEAR PROBLEMS OF CURRENT INTEREST (SEE SEPTELS). LAUTENSCHLAGER USED THIS OCCASION FORCEFULLY TO EMPHASIZE THAT SOVIET EFFORTS TO DELAY CONSIDERATION OF FRG/IAEA/BRAZIL TRI-LATERAL SAFEGUARDS AGREEMENT IN FEBRUARY 24-25 MEETING OF IAEA BOARD OF GOVERNORS WERE MOTIVATED PRIMARILY BY POLITICAL CONSIDERATIONS, I.E. FRG RELATIONSHIP TO WEST BERLIN AND THE BERLIN CLAUSE IN THE AGREEMENT. HE REPORTED THAT FRG FOREIGN MINISTER GENSCHER IS PERSON-ALLY CONCERNED AND SEES THIS SOVIET MANEUVER AS PART OF STANDARD USSR TACTIC USED IN MANY AREAS.

3. EMBOFF NOTED REF A CONSULTATIONS WHICH HAVE DEVELOP-ED DRAFT REBUTTAL TO ANY SOVIET PROTEST AND REPORTED THAT USMISSION TO IAEA WAS WORKING ACTIVELY ON PROBLEM. LAUTENSCHLAGER RESPONDED THAT FRG REP IN VIENNA HAD BEEN INSTRUCTED TO SEEK CLOSER CONSULTATIONS WITH US REPS THERE BUT, NEVERTHELESS, HE WAS NOT YET AWARE OF ANY US DECISION TO SUPPORT FRG ON THIS ISSUE.

4. EMBOFFS NOTED THAT THERE WERE SOME POINTS OF POSSIBLE SUBSTANCE INVOLVING THE LANGUAGE OF THE TRILATERAL AGREE-MENT. LAUTENSCHLAGER DENIED THIS. POINTS RAISED BY SOVIETS WERE MINOR AND COULD BE EASILY ADJUSTED, IF NECESSARY. FRG HAD RECEIVED FIRM REPORT FROM VIENNA THAT USSR WOULD NOT RPT NOT OPPOSE FRENCH/PAKISTAN/ IAEA TRILATERAL AGREEMENT WHICH DID NOT, FOR EXAMPLE' CONTAIN CRITERIA FOR SAFEGUARDS ON TECHNOLOGY AS EXPLICIT AS THOSE OF GERMAN-BRAZILIAN ABREEMENT. IN FRG VIEW, THIS WAS CLEAR INDICATION THAT SOVIETS' POSITION WAS PURELY POLITICAL. USSR WAS LOBBYING THROUGHOUT THE WORLD. THE QUESTION WAS CAUSING ANXIETY IN THE FRG
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AND FRG SENSED A CERTAIN LACK OF SUPPORT FROM THE US.

5. EMBOFFS INFORMED LAUTENSCHLAGER WE HAD HEARD THAT USSR MIGHT SEEK TO DELAY CONSIDERATION OF FRENCH/ PAKISTAN/IAEA TRILATERAL AS WELL, AND MENTIONED A REPORT THAT SOVIETS HAD COMPLAINED ABOUT GERMAN FAILURE TO CONSULT USSR.

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6. LAUTENSCHLAGER EMPHASIZED THAT NUCLEAR SUPPLIERS' GROUP HAD NOT RPT NOT ESTABLISHED A REQUIREMENT THAT FRG CONSULT ON SUCH MATTERS WITH USSR. FRG HAD SOUGHT AID FROM ITS "FRIENDS" IN THE US. HE BELIEVED IT ESSENTIAL TO AVOID ANY IMPLICATION THAT EXISTENCE OF NUCLEAR SUPPLIERS' GROUP HAD OPENED THE DOOR FOR MANDATORY CONSULTATIONS WITH THE USSR.
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